

TWG Review and Reporting Template
TWG Network Meeting
27-28 February

Name of TWG: **Mine Action (MA)**

General guidance for using the template

This template is designed to support and complement the dialogue that will take place during the TWG Network meeting on 27-28 February 2012 in Sihanouk Ville. It is intended to ensure that each TWG can make progress in promoting development results and partnership as well as to provide inputs into national-level policy work on development effectiveness, partnerships and results-based cooperation.

The following notes provide an overview of the template and its use:

1. The template includes three main reporting areas based on the meeting agenda:
 - a) Managing for Development Results, monitoring and mutual accountability
 - b) Use of PBAs to promote development effectiveness and strengthen country systems
 - c) Promoting effective partnership and dialogue mechanisms
2. The template can be used for:
 - a) Preparation between TWG Chairs and development partners before the meeting.
 - b) Assessing progress and recording new commitments during the meeting.
 - c) A basis for discussion amongst the entire TWG membership after the meeting.
3. The TWG Network meeting agenda provides an opportunity for dialogue on each of the three main reporting areas. Group work will allow each TWG to consider its own work in detail while plenary discussion encourages TWGs to share ideas based on their own needs and experience in order to identify agreements and future actions.
4. Individual participants may use the template to organise their own ideas before each TWG consolidates a final template at the end of the meeting. Each component of the template can be completed, reviewed and revised as the meeting progresses and new ideas are shared. This will comprise the final set of results – agreements, commitments, recommendations, actions - for each TWG together with recommendations for national-level policy work.
5. During the final plenary session of the meeting, TWGs will be asked to summarise the highlights of their discussion and to share agreements, recommendations and proposed actions with other members of the TWG Network.
6. CRDB/CDC will use the completed templates to prepare a report on the meeting and to inform future support to TWGs. Each TWG can use their completed templates in future TWG meetings to share findings with all TWG members in order to validate the results and ensure they are followed-up as part of the TWG work programme.

Note

This template is designed to structure discussion and help to identify future areas of work related to the development effectiveness agenda. It can be filled in by hand or electronically. Not all questions need to be addressed if they are not relevant while other issues can be added according to the requirements of the TWG or sector.

Please return this completed template – 1 per TWG - to CRDB/CDC at the end of the meeting

1. Managing for Development Results, monitoring and mutual accountability

Results-based approaches are increasingly understood and used in Cambodia, at national level through the NSDP monitoring system, within sector programmes, and at individual project level. The JMIs have also been adapted to become increasingly results-focused at the outcome and output level and provide the main entry point for monitoring a partnership between the Government and its development partners that encourages mutual accountability.

During the TWG Network retreat, the monitoring session provides an opportunity to consider the strengthening of individual monitoring arrangements – national, sectoral, reform-related, project level – and, perhaps more importantly, the linkages between them. In particular, the forthcoming revision of the NSDP, in line with the Royal Government's next mandate, provides an opportunity to strengthen national ownership and to promote the alignment of external assistance. This can be achieved through the use of a national results framework that is based on the NSDP but also linked to sectoral results frameworks as well as informing the use of JMIs and the structure of project monitoring arrangements. This will also be in line with the Busan commitment – endorsed by delegates of all partner countries and development partners – to the use of national results frameworks.

Questions for review

A1. Does the sector have a results framework? If yes, what is its relationship to the following:

- a) Sector policy/strategy
- b) Annual workplan and Budget Strategic Plan
- c) NSDP
- d) JMIs
- e) TWG workplan
- f) Results frameworks of major development partners active in the sector?

A Results Framework is included in the National Mine Action Strategy; it is in line with NSDP and CMDG (9);

A2. Is the JMI derived from the sector strategy and an associated results framework?

- **Yes**

A3. Are there any arrangements for joint (sector-wide) monitoring and discussion of results based on the sector strategy/plan?

- ***An instrument to promote alignment of DPs' results framework with the Sector results framework has been developed: the partnership principles***
- ***A project review mechanism is being set up (endorsed recently) through the TWG to ensure consultation between DPs and the Government on projects***

A4. How do current aid coordination arrangements (PBA, TWG, bilateral consultations) support the promotion of results-based work?

Issues for discussion and further action

A5. Based on the questions above, what are the priorities (including for training and support) for strengthening results frameworks at sector level as well as their linkage to the JMIs, NSDP and project-level monitoring arrangements?

- **Need to develop an annual sector work plan against the NMAS => increased cooperation between TWG and 1) DPs and 2) with line ministries/agencies; importance to strengthen M&E Framework of the NMAS (first milestone for evaluation in 2013)**

A6. Has the JMI recently been up-dated? If not, would it be timely to do so based on 2012 operational plans and performance targets? Could a new JMI be developed in line with a sector results framework? In what ways could the JMI preparation and monitoring process itself be improved?

- **JMIs have been developed in line with NMAS. Previously, lack of understanding on the process for updating them.**

A7. Are monitoring targets (outcomes and outputs) effectively linked to the process of programming resources (budgets, annual plans, Budget Strategic Plans etc? (Consider the main strengths of the current arrangements – inter-departmental cooperation etc – and the areas in which the resource-results relationship can be improved).

- **Need to develop an annual sector workplan against the NMAS => increased cooperation between TWG and 1) DPs and 2) with line ministries/agencies; importance to strengthen M&E Framework of the NMAS (first milestone for evaluation in 2013)**

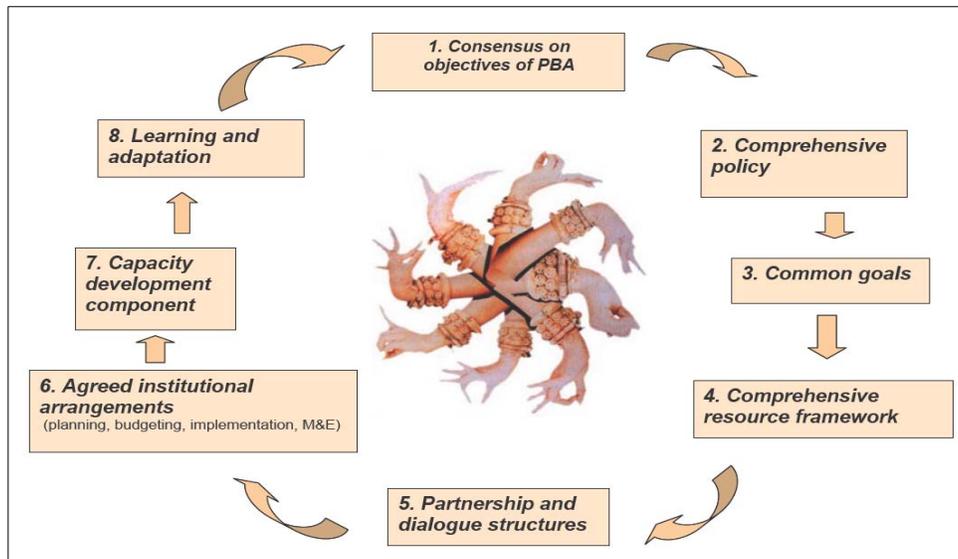
2. Use of programme-based approaches to promote development effectiveness and strengthen country systems

Programme-based approaches (PBAs) are the Government's preferred tool for implementing sector strategies and core reforms. PBAs are regarded as a mechanism to promote national ownership of development programmes, ensure coherent programming of resources, strengthen national capacities and systems, and, most important, to deliver development results. In its simplest form, a PBA is about getting organised around common objectives to produce the best results. The 2011 Development Effectiveness Report and the Busan Partnership statement emphasise the opportunities of a PBA to address concerns still relevant from the Paris/Accra commitments, as well as to consider new opportunities for effective development afforded by broader partnerships (with the private sector, South-South, civil society) and a focus on development effectiveness.

Questions and issues for review

B1. The basic components of a PBA are set out below. Discuss the status of each main area of a PBA (or other existing partnership management arrangements) in your TWG/sector. Consider the main focus of work over the past year and priority areas for the year ahead.

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B2. The objective of a PBA (April 2011 training) is "to promote better organisation and better results". Does the PBA, or current partnership management arrangements, make a positive contribution to this objective. Why (or why not)?

- **Yes, PBA has improved organization of the sector by promoting alignment of all stakeholders with same priorities (ex: NMAS) and by creating dialogue mechanisms to avoid overlap (ex: TWG)**

B3. Has PBA (or more general aid coordination work) promoted the strengthening and use of country systems? How have the major reform programmes contributed to systems strengthening? Which systems can be the most appropriate focus of capacity support and strengthening over the next few years (e.g. results frameworks and monitoring systems, ODA programming and budget integration, capacity development)?

- **Major milestones that improved the PBA: since 2011, national implementation of UNDP Clearing for Results project (empowerment and ownership of government) and use of decentralization and strengthening of provincial authorities**
- **Need for improved sector budget planning and ODA consultations between DPs and Government => more DPs to sign on existing Partnership Principles and to support project review mechanism and information sharing**

B4. Is your TWG willing to work with CRDB/CDC to develop a pilot country systems assessment tool? (If so, in which area, e.g. results frameworks and monitoring, ODA programming and budget integration, capacity development?)

- **Yes, Support from CDC/CRDB: TWG-MA welcome this support (particularly on budget integration and information sharing => ex: ODA database) and the idea of a pilot country systems assessment**

B5. What other kind of support is required from CRDB/CDC (or other RGC agency, e.g. in core reforms) to promote development effectiveness through PBAs, improved organisation and strengthening country systems?

- ***Support from CDC/CRDB: TWG-MA welcome this support (particularly on budget integration and information sharing => ex: ODA database) and the idea of a pilot country systems assessment***

3. Partnership and dialogue mechanisms

Partnership and dialogue mechanisms were discussed during the April 2011 GDCC meeting. The Government paper for this meeting emphasised that "The Royal Government is committed to working together with development partners to find ways to ensure the continued effectiveness of the GDCC meeting. Indeed, all levels in our coordination mechanism are linked together and we need to strengthen them individually and also collectively."

A number of reviews have been conducted since 2006, training has been provided and a TWG Network was established in 2007 to promote dialogue, learning and relationship-building. Recognising the challenging nature of partnerships, a dedicated initiative – "Making Partnerships Effective in Cambodia" – was implemented in four stages from 2009 to 2011. This exercise found that:

Partnership-based approaches to sustainable development and to the MDGs are not new, but it is increasingly clear that genuine partnering is not a 'quick fix' or an easy option. In fact, partnering requires a significant adaptation of skills, systems and procedures for its contribution as a key delivery mechanism to be achieved. Partnerships are not 'business as usual'. They require some adjustments in practice and may even be perceived as 'challenging' to the status quo since they are based on a collaborative approach – building from the diversity of the different partners – rather than a more traditional 'command and control' scenario.

http://www.cdc-crdb.gov.kh/cdc/twg_network/resource_mpe_stage4/default.htm

Following the April 2011 GDCC meeting, development partners organised their own 1-day meeting to consider how they can organise themselves for more effective partnering and dialogue with Government, civil society organizations and the private sector (summary paper available at the TWG Network meeting).

Effective partnering is central to realising the objectives of "development effectiveness" in Cambodia. Topics addressed earlier in this meeting – results-based monitoring, PBAs, country systems – are also highly dependent on effective partnership arrangements and dialogue.

Issues for discussion and questions for review

C1. How well has TWG performed over last year in terms of the following:

- a) Structured work around an annual plan with indicators linked to sector/thematic plan?
- b) Strengthening coordination across Government with other relevant ministries/agencies?
- c) Identifying partnering opportunities with South-South partners, private sector & civil society?
- d) Dialogue and agreement on issues that relate to effective development (in terms of achieving sector and national development goals?)

- **A TWG MA workplan exists, in line with sector's objectives, and has been agreed with DPs**
- **Existence of multiple partnership at sector level (South-South technical cooperation as well as with CSOs)**

C2. Do RGC and DP members share the same views on TWG performance (if not, on what issues do they differ?)

- **Structure of TWGs: the TWG network should look at possible interactions and synergies between TWGs (ex: MA and Land) and address cross-sector issues (ex: disability)**

C3. What are the major issues to address in order to consolidate and strengthen partnerships at sector level and in the TWGs?

- ***The TWG MA needs more informal meetings/consultations and dissemination of information between TWGs formal meetings***

C4. Is there any additional support – from CRDB/CDC or other agencies – that could support effective dialogue and coordination?

- ***Suggestion to CDC/CRDB: capacity development on aid coordination with staff from government agencies (ex: CMAA***