

The IP3 experience with developing a simple set of performance targets as part of the NSDP process

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D&D targets in the NSDP: context

- **Background: the IP3**
 - There are 31 different implementers
 - The project document is 450 pages (in English) and 185 outputs
 - This year's annual work plan and budget has thousands of activities and hundreds of indicators
 - The IP3 collects over 2,000 outcome indicators covering DMK capacity, governance, Commune Sangkat projects and socio-economic information
- **The challenge**
 - How to get this down to 1-2 pages? How do we separate the trees from the forest
 - How do we make this manageable and useful?
- **What the targets look like....**
 - Table 1 an initial set of targets capturing D&D results
 - Table 2 the final negotiated set of targets

The process used(1)

- **Government makes the first move and takes the lead. Don't solicit suggestions from DPs; make suggestions to DPs**
- **NCDDS: form a small group, including a high level manager / decision maker and technical people (maximum 5 people)**
- **Review existing information**
 - Annual reports, with "milestones" (priorities)
 - The results framework (existing indicators)
- **Criteria;**
 - Only look at significant outputs or low level immediate outcomes; don't get distracted by things far beyond your control
 - Pick things that best summarizes the program
 - Pick things that are challenging; results you want to see happen; think of the big changes needed
 - Make sure you can express it in a SMART, clear, measurable language
 - Pick measures where you can collect the data; there should be a history of using the indicator
 - Pick things everyone will understand (no indexes!)

The Process (2)

- **NCDDS group: extensive and open debate, led by the Deputy Chair**
- **NCDDS / DP discussions: frank, open with a small group of DPs (about 5 people); Government presents and leads discussion**
- **Negotiation; balance the needs of all parties. It won't be perfect. Compromise but don't agree to something you don't believe in; keep it constructive**
- **Critical elements of success**
 - **Secretariat will have to be strong and include a top decision maker**
 - **Past relations between DPs and Government should be positive and constructive**

Can we move away from detail?

- **Implementation monitoring**
 - The IP3 collects a huge amount of implementation data used for fiduciary reporting (through computerized systems). When printed a list of outputs, activities, budgets and indicators is 54 pages at 8 point font
 - So....this goes far beyond a system of “early warning” which would identify areas needing management attention
- **Outcome monitoring**
 - DMK Capacity assessments, governance / service delivery surveys, Commune /Sangkat projects, socio economic data and social service indicators (over 2,500 indicators in all) give an idea of big trends
 - But...are not actionable

M&E Activity type	Time Used
Implementation monitoring / reporting (fiduciary reporting)	60%
Outcome Monitoring and reporting	30%
Encouraging Results based management	5%
Learning through evaluations	5%

Results Based Management (RBM): what would we have to do?

- Identify and agree upon priorities, usually in the form of targets at the output / lower level outcome level
- Align resources and activities around meeting those targets; design programs around those targets
- Design management processes that support the targets; hold performance stakeholders about the targets and performance towards those targets
- Create incentives (individual and organizational) for meeting the targets; these would be both carrots and sticks

IP3: the challenge of managing for results

- Now that we have some NSDP targets, how can we use them to manage performance?
- There are 7 central government agencies and 24 PCs implementing the program; these are autonomous and at the same “hierarchical” level in government. This is typically an issue with cross cutting structural reform programs
- Each implementer would need to be committed to achieving their targets not just say they will achieve their targets
- The NCDD is not really designed as a performance management institution; it is more of a consultative body
- So incentives will be a tricky issue

The IP3 learning challenge

- **D&D is a complicated reform, so**
 - Managers will struggle both to manage results and make evidence-based decisions.
 - The current focus on implementation and outcome monitoring is probably not best for decision making
- **To strengthen learning and better facilitate informed decision-making:**
 - Do analysis to assess various options (costs and benefits) and their associated risks. The IP3 does policy analysis but the evidence for and against different options is often not provided
 - Test, where results from the various options are compared
 - Do more thematic evaluations focusing on a particular issue
 - Create a conducive environment for learning, where failure is openly discussed
- Thanks!